

Message Text

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INFO OCT-01 EUR-12 ISO-00 L-02 SSO-00 INRE-00 NSCE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-05 OIC-02 AF-06

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APPROVED BY IO:WBBUFFUM

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INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

C O N F I D E N T I A L STATE 081582

E.O. 11652:GDS

TAGS: PFOR, UN, UR

SUBJECT: PEACEKEEPING GUIDELINES: QUADRI-PARTITE TALKS

REF: USUN 1120

1. DEPARTMENT AGREES THAT IT NOT ADVISABLE TO TERMINATE QUADRILATERAL DISCUSSIONS IN SPITE OF SOVIET INSISTENCE ON PRIOR DISCUSSION OF PROCEDURES FOR SC SUPERVISION. HOWEVER, WE SHOULD NOT YIELD TO SOVIET INSISTENCE ON GIVING THEIR PROPOSALS PRIORITY TREATMENT.

2. MISSION SHOULD THEREFORE MAKE ITS RECOMMENDED PROPOSAL THAT QUADRILATERAL GROUP PROCEED TO CONSIDER A WIDE RANGE
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OF GUIDELINES WHILE ; "EPTING PARALLEL EXCHANGES OF VIEW

ON PROCEDURES FOR SC SUPERVISION.

3. IN ORDER TO ACHIEVE THIS PARALLEL DISCUSSION, MISSION

MAY RECALL THAT THERE ARE OTHER POSSIBLE MECHANISMS FOR PROVIDING SC OVERVIEW OF PEACEKEEPING OPERATIONS, E.G., AN ARTICLE 29 COMMITTEE WITH ADVISORY FUNCTIONS, A PROVISION FOR PERIODIC SECURITY COUNCIL REVIEW, AND REGULAR SYG REPORTS TO THE COUNCIL. IT SHOULD BE STRESSED THAT THESE OPTIONS ARE MORE LIKELY TO BE ACCEPTABLE TO OTHER COUNCIL MEMBERS AND TROOP CONTRIBUTORS. (FYI: THE U.S. POSITION ON AN OPTIONAL CONSULTATIVE COMMITTEE WHICH MIGHT BE ESTABLISHED ON A CASE-BY-CASE BASIS WAS ESTABLISHED IN

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IN LATE 1973 DECISION MEMORANDUM. THIS WAS REFLECTED IN INFORMAL PAPER WHICH WE GAVE THE SOVIETS ON MARCH 11 1974. THE PO; T,ON DOES NOT PROVIDE FOR AN OPTIONAL ARTICLE 29 COMMITTEE OF THE TYPE THE SOVIETS ARE ADVOCATING. END FYI)

4. IN VIEW OF EVIDENT SOVIET CONCERN OVER COMPLETION OF GUIDELINES, DEPARTMENT ENDORSES MISSION JUDGEMENT THAT OTHER MEMBERS OF QUADRILATERAL GROUP SHOULD NOT FEEL CONSTRAINED TO YIELD ON PRIORITY DISCUSSION OF SOVIET PREOCCUPATIONS. WE WOULD ASSUME THAT SOVIET INTEREST IN COMPLETING GUIDELINES WOULD BE SUFFICIENT TO CAUSE THEM TO ACCEPT PARALLEL DISCUSSIONS RATHER THAN LET QUADRILATERAL GROUP BREAK UP OVER THIS ISSUE. MISSION MAY WISH TO CONSULT WITH UK IN THIS SENSE.

5. FYI: SINCE SOVIETS HAVE NOW ENCOURAGED AMB. BUFFUM TO VISIT MOSCOW AT END OF APRIL, WE CAN ASSUME THAT THEY WILL SEE THAT VISIT AS OCCASION AT WHICH THEY COULD PURSUE "PARALLEL" DISCUSSION OF SECURITY COUNCIL SUPERVISION SHOULD THEY SO DESIRE. AMB. BUFFUM'S APPROACH WILL BE TO LET SOVIETS TAKE INITIATIVE IN THIS AREA ON GROUNDS THAT THEY HAVE NEVER RESPONDED SUBSTANTIVELY TO OUR MARCH 1974 INITIATIVE. END FYI. ; KISSINGER

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